In compliance with the provisions of the Utah Water Quality Act, Title 19, Chapter 5, Utah Code Annotated 1953, as amended, the Act,

**Dutch Cowboy Dairy**  
6215 Frontage Road  
Paragonah, Utah 84760

hereafter referred to as the permittee, is granted a ground water discharge permit renewal for the operation of dairy facilities in the Buckhorn Flats area of the Parowan Valley approximately 7 miles north of Interstate Highway 15 Paragonah Exit 82, Iron County. The cattle corrals, milking facility, feed storage and manure handling system are located in the Southeast 1/4 of the Southeast 1/4 of Section 22; Southwest 1/2 of Southwest 1/4 of Section 23; North 1/2 of Northwest 1/4 section of Section 26; North 1/2 of Northeast 1/4 section of section 27; T32 S., R8 W., Salt Lake Base & Meridian.

The permit is based on representations made by the permittee and other information contained in the administrative record. It is the responsibility of the permittee to read and understand all provisions of this permit.

The facilities described herein shall be operated in accordance with conditions set forth in the permit and the Utah Ground Water Quality Protection Rules (UAC R317-6).

This renewed Ground Water Discharge Permit for the Dutch Cowboy Dairy supersedes all other Ground Water Discharge Permits previously issued for this facility.

This permit shall become effective on August 8, 2011.

This permit shall expire on August 8, 2016.

_______________________  
Walter L. Baker, P.E.  
Executive Secretary  
Utah Water Quality Board
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PART I. SPECIFIC CONDITIONS

A. GROUND WATER CLASSIFICATION

Based on ground water quality data submitted by the permittee from wells upgradient of the future wastewater lagoons, ground water quality of the shallow aquifer at the dairy site is Class IA Pristine.

B. BACKGROUND GROUND WATER QUALITY

Background ground water quality data at the time of permit issuance indicated total dissolved solids concentrations ranging from 155 to 360 milligrams per liter (mg/L) with a mean of 204 mg/L. Chloride concentrations range from 15 to 38 mg/L with a mean of 26 mg/L, while concentrations of nitrate + nitrate as N and ammonia as N are routinely reported below method detection limits.

C. GROUND WATER PROTECTION LEVELS

Based on ground water quality data submitted by the permittee from wells down-gradient of the wastewater lagoons, ground water protection levels for all wells have been established in accordance with UAC R317-6-4 for the parameters listed below in Table 1.

Table 1: Ground Water Quality Standards and Protection Levels

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Ground Water Quality Standard (mg/L)</th>
<th>Protection Level (mg/L)</th>
</tr>
</thead>
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<tr>
<td>Nitrate + Nitrite as N</td>
<td>10</td>
<td>2.5&lt;sup&gt;(a)&lt;/sup&gt;</td>
</tr>
<tr>
<td>Total Dissolved Solids</td>
<td>Background-based</td>
<td>289&lt;sup&gt;(b)&lt;/sup&gt;</td>
</tr>
<tr>
<td>Chloride</td>
<td>250&lt;sup&gt;(c)&lt;/sup&gt;</td>
<td>62.5&lt;sup&gt;(a)&lt;/sup&gt;</td>
</tr>
<tr>
<td>Ammonia as N</td>
<td>30&lt;sup&gt;(d)&lt;/sup&gt;</td>
<td>7.5&lt;sup&gt;(a)&lt;/sup&gt;</td>
</tr>
</tbody>
</table>

(a) Based on 0.25 times the ground water quality standard.
(b) Based on the mean background concentration plus two standard deviations.
(c) Standard used is EPA secondary drinking water standard of 250 mg/L.
(d) Standard used is EPA lifetime health advisory of 30 mg/L.

The permittee shall operate the facility such that the ground water protection levels which have been developed for this permit are not exceeded at the designated compliance monitoring points. The administrative rules for ground water quality protection (UAC R317-6) also contain standards for contaminants such as metals, pesticides and volatile organic compounds. Accordingly, the permittee must not discharge these or any other contaminants which could impair beneficial uses of the ground water, even though the permit does not require monitoring for them.
D. **BEST AVAILABLE TECHNOLOGY AND PERFORMANCE STANDARD**

1. **Best Available Technology**

   The administration of this permit is founded on the use of best available technology, in accordance with the requirements of UAC R317-6-1.3. Only wastes from the dairy operations may be disposed of in the approved wastewater system.

2. **Performance Standard for Best Available Technology**

   Compliance with the requirements for use of best available technology will be demonstrated by construction of the wastewater system in accordance with the Construction Permit issued on May 16, 2006.

3. **Closure Plan**

   At least 180 days prior to closure of any lagoon or lagoon system, the permittee shall submit to the Executive Secretary a site-specific closure plan for disposition of the liquids, solids and liner material of the lagoon(s) to be closed. The liner material will be tested according to an approved testing plan to determine an appropriate means of disposal which will not lead to ground water contamination. The monitoring wells will continue to be sampled for a post closure monitoring period as determined by the Executive Secretary.

E. **COMPLIANCE MONITORING**

   The permittee is required to monitor ground water quality according to the provisions below. The constituents to be monitored are based on potential discharge of contaminants to ground water from the permitted wastewater system and facilities.

1. **Compliance Monitoring Wells**

   The monitoring well network shall provide the ability to detect contamination in the uppermost ground water which could result from lagoon seepage. Under the provisions of this permit, ground water contamination in the shallow aquifer under the lagoon sites would be a reason for the permittee to take corrective action in accordance with UAC R317-6-6.15.

2. **Monitoring Period**

   The permittee shall monitor each of the ground water wells for parameters as specified below in Part I.E.4 for the duration of the permit term.

3. **Protection Levels**
a. Application

The protection levels for leakage indicator parameters in Table 1 have been established using background water quality data in accordance with UAC R317-6-4. Compliance with protection levels shall be enforced at all downgradient monitoring wells.

b. Exceedance in Upgradient Well

If the protection levels to be developed for this permit are exceeded in any upgradient well, the permittee shall report the exceedance in the next regular monitoring report, and evaluate whether the exceedance is caused by the facility (in which case the well no longer indicates background water quality) or by another source.

4. Monitoring Procedures

a. Frequency

Ground water monitoring will be conducted semi-annually for all wells in accordance with monitoring requirements listed below.

b. Depth to Ground Water

Depth to ground water must be measured to the nearest 0.01 foot, below the top of the well casing from a surveyed measuring point at the top of the well casing. A report must be on file with the Division of Water Quality stating the elevation of the measuring point at the top of the well casing in feet above mean sea level to the nearest 0.01 foot, for each monitoring well.

c. Ground Water Elevations

Ground water elevations shall be calculated by subtracting the depth to ground water measurement from the elevation of the top of the well casing and shall be reported to the nearest 0.01 foot in feet above mean sea level. The resulting ground water elevations shall be plotted adjacent to each well on a site map to establish equipotential elevation contours of the water table and the map shall be submitted to DWQ with the regular monitoring reports.

d. Ground Water Quality

Semi-annual samples will be collected in all monitoring wells at the dairy for the following parameters:

1) Field Parameters: temperature, specific conductance, pH, depth to ground water, and ground water elevation.

2) Laboratory Parameters: nitrate + nitrite as N, ammonia as N, sulfate, bicarbonate, carbonate, chloride, calcium, sodium, magnesium, calcium, phosphorus and total dissolved solids.
e. Laboratory Approval

All water analyses shall be performed by a laboratory certified by the State of Utah in accordance with the approved monitoring plan and the provisions of UAC R317-6-6.3L.

f. Damage to Monitoring Wells

If a monitor well is damaged or is otherwise rendered inadequate for its intended purpose or if a previously established hydraulic gradient changes significantly, the Executive Secretary shall be notified in writing within five days of the permittee becoming aware of the condition.

5. Analysis of Monitoring Data

If the Executive Secretary determines that hydrogeologic conditions at the dairy site do not permit a direct comparison of upgradient and downgradient ground water quality, within six months of this determination the permittee shall propose a statistical method for evaluating ground water monitoring data and determination of noncompliance status.

6. Future Modification of Monitor Well Network

If at any time the Executive Secretary determines the monitor well network to be inadequate due to a change in gradient or for any other reason, the permittee shall submit within 30 days of receipt of notification a plan and compliance schedule to modify the monitoring well network.

F. Non-Compliance Status

1. Probable Noncompliance Status

Exists if the of the semi-annual ground water quality monitoring results indicate that any protection level developed for this permit has been exceeded in any downgradient monitoring well. In this case the permittee shall resample all monitor wells at the site where the probable noncompliance has occurred, submit the analytical results thereof, and notify the Executive Secretary of the probable noncompliance status within 30 days of the initial detection.

2. Out-of-Compliance Status

Exists when the value for any one ground water pollutant exceeds the protection level in two consecutive sample events from a compliance monitoring well. Out-of-compliance status for exceedance of chloride occurs only when its respective protection limit is exceeded and the compliance limit for total dissolved solids is also exceeded.
a. Notification and Accelerated Monitoring

Upon determination by the permittee, in accordance with UAC R317-6-6.17 that an out-of-compliance status exists, the permittee shall:

1) Verbally notify the Executive Secretary of the out-of-compliance status within 24 hours, and provide written notice within 5 days of the detection, and

2) Immediately implement an accelerated schedule of quarterly ground water monitoring for all wells where the exceedance occurred, which shall continue for at least two quarters or until the facility is brought into compliance.

b. Source and Contamination Assessment Study Plan

Within 30 days of the verbal notice to the Executive Secretary, the permittee shall submit an assessment study plan and compliance schedule for:

1) Assessment of the source or cause of the contamination, and determination of steps necessary to correct the source, if the contamination is caused by facilities or activities for which the permittee is responsible.

2) Assessment of the extent of the ground water contamination and any potential dispersion.

3) Evaluation of potential remedial actions to restore and maintain ground water quality, and ensure that the Utah ground water quality standards will not be exceeded at the downgradient compliance monitoring wells.

3. Failure to Maintain Best Available Technology Required by Permit

A facility will be determined to be in an out-of-compliance status if best available technology has failed or cannot be maintained according to the provisions required by this permit, unless:

1) The permittee has notified according to Part II.I.2, and

2) The failure was not intentional or was not caused by the permittee's negligence, either in action or failure to act, and

3) The permittee has taken adequate remedial measures in a timely manner or has developed an approvable remedial action plan and implementation schedule for restoration of best available control technology, an equivalent control technology, or closure of the facility (implementation of an equivalent technology will require permit modification and re-issuance), and
4) The permittee has demonstrated that any discharge of a pollutant from the facility is not in violation of the provisions of UCA 19-5-107.

4. Additional Notification

In the event of out-of-compliance status due to either an exceedance of ground water protection levels or a failure of Best Available Technology, the permittee shall notify the County Commission in which the incident occurs and the Southwest Utah District Health Department within 24 hours or the first working day following a spill.

5. Contingency Plan for Exceedance of Protection Levels

If, after review of ground water monitoring data and other relevant information, the Executive Secretary determines that use of any lagoon or waste handling system has caused an exceedance of ground water protection levels at any compliance monitoring point, the permittee shall conduct a Contaminant Investigation (R317-6-6.15) to determine the extent and severity of contamination caused by the lagoon or any waste handling system and submit it for review by the Division of Water Quality within 45 days of determination of out-of-compliance status. After review of this report the Executive Secretary may require the permittee to develop a Corrective Action Plan (R317-6-6.15) to remediate the contamination. Actions taken under the plan may include emptying liquids and sludge from the leaking lagoon into any of the permittee’s other permitted and functioning lagoons, repairing or reconstructing the lagoon liner as needed, constructing temporary holding ponds lined with flexible membrane liners, containing liquid waste release and developing wells for the purpose of extracting the contaminated ground water. Contaminated ground water may be stored in the lagoons or land applied if possible.

6. Contingency Plan for Failure of Best Available Technology

In the event of BAT failure for any of the ponds, the contents of the ponds will be drawn down by application to the evaporation field. The system would then be operated by isolating the faulty structure and incorporating extreme water conservation techniques to allow time for regaining integrity.

G. Reporting Requirements

1. Semi-Annual Ground Water Monitoring Schedule

Monitoring required in Part I.E.4 (above) shall be reported according to the Compliance Monitoring Reporting Schedule of Table 2 below, unless modified by the Executive Secretary.

<table>
<thead>
<tr>
<th>Monitoring Period</th>
<th>Report Due Date</th>
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<tr>
<td>January thru June</td>
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2. **Ground Water Quality Sampling Report**

Semi-annual monitoring reports shall include the following information:

a) Field data sheets, or copies thereof, including the field parameters required in Part I.E.4, above, and other pertinent field data, such as well name/number, date and time, names of sampling crew, depth to ground water, type of sampling pump or bailer, measured casing volume, volume of water purged before sampling and any information required to be reported under the approved land application plan.

b) Ground water elevations in all monitoring wells, and equipotential contours derived from them, plotted on a site map.

c) Results of ground water analysis, including date sampled, date received and the analytical results for each parameter, including: value or concentration, units of measurement, method detection limit for the examination, analytical method, and the date of analysis. The analytical methods and the method detection limits for every parameter specified in this permit in Part I.E.4 must conform to those in the approved Sampling and Analysis Plan contained in the application for this permit and attached to the permit as appendix A.

3. **Noncompliance or Probable Noncompliance**

Reporting requirements for noncompliance or probable noncompliance status shall be according to the provisions of Part I.F.

4. **Electronic Filing Requirements** - In addition to submittal of the hard copy data, above, the permittee will electronically submit the required ground water monitoring data in the electronic format specified by the Executive Secretary. The data may be sent by e-mail, provided on compact disk, or other approved transmittal mechanism.
PART II. REPORTING REQUIREMENTS

A. REPRESENTATIVE SAMPLING. Samples taken in compliance with the monitoring requirements established under Part I.E shall be representative of the monitored activity.

B. ANALYTICAL PROCEDURES. Water sample analysis must be conducted according to test procedures specified under UAC R317-6-6.3L, unless other test procedures have been specified in this permit.

C. PENALTIES FOR TAMPERING. The Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate, any monitoring device or method required to be maintained under this permit shall, upon conviction, be punished by a fine of not more than $10,000 per violation, or by imprisonment for not more than six months per violation, or by both.

D. REPORTING OF MONITORING RESULTS. Monitoring results obtained during each reporting period specified in the permit, shall be submitted to the Executive Secretary, Utah Division of Water Quality at the following address no later than the 15th day of the month following the completed reporting period specified in Part I.G.:

Ground Water Protection Section
Utah Division of Water Quality
P.O. Box 144870
Salt Lake City, Utah 84114-4870

E. COMPLIANCE SCHEDULES. Reports of compliance or noncompliance with, or any progress reports on interim and final requirements contained in any Compliance Schedule of this permit shall be submitted no later than 14 days following each schedule date.

F. ADDITIONAL MONITORING BY THE PERMITTEE. If the permittee monitors any pollutant at a compliance monitoring point more frequently than required by this permit, using approved test procedures as specified in this permit, the results of this monitoring shall be included in the calculation and reporting of the data submitted. Such increased frequency shall also be indicated.

G. RECORDS CONTENTS.
1. Records of monitoring information shall include:
   a) The date, exact place, and time of sampling or measurements:
   b) The individual(s) who performed the sampling or measurements;
   c) The date(s) and time(s) analyses were performed;
   d) The name of the certified laboratory which performed the analyses;
   e) The analytical techniques or methods used; and,
   f) The results of such analyses.
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H. **Retention of Records.** The permittee shall retain records of all monitoring information, including all calibration and maintenance records and copies of all reports required by this permit, and records of all data used to complete the application for this permit, for a period of at least five years from the date of the sample, measurement, report or application. This period may be extended by request of the Executive Secretary at any time.

I. **Notice of Noncompliance Reporting.**
   1. The permittee shall verbally report any noncompliance which may endanger public health or the environment as soon as possible, but no later than 24 hours from the time the permittee first became aware of the circumstances. The report shall be made to the Utah Department of Environmental Quality 24 hour number, (801) 536-4123, or to the Division of Water Quality, Ground Water Protection Section at (801) 536-4300, during normal business hours (Monday through Thursday 7:00 am - 6:00 pm Mountain Time).
   2. A written submission shall also be provided to the Executive Secretary within five days of the time that the permittee becomes aware of the circumstances. The written submission shall contain:
      a) A description of the noncompliance and its cause;
      b) The period of noncompliance, including exact dates and times;
      c) The estimated time noncompliance is expected to continue if it has not been corrected; and,
      d) Steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.
   3. Reports shall be submitted to the addresses in Part II.D, Reporting of Monitoring Results.

J. **Other Noncompliance Reporting.** Instances of noncompliance not required to be reported within 5 days, shall be reported at the time that monitoring reports for Part II.D are submitted.

K. **Inspection and Entry.** The permittee shall allow the Executive Secretary, or an authorized representative, upon the presentation of credentials and other documents as may be required by law, to:
   1. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of the permit;
   2. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
   3. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and,
   4. Sample or monitor at reasonable times, for the purpose of assuring permit compliance or as otherwise authorized by the Act, any substances or parameters at any location.
PART III. COMPLIANCE RESPONSIBILITIES

A. **DUTY TO COMPLY.** The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application. The permittee shall give advance notice to the Executive Secretary of the Water Quality Board of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements.

B. **PENALTIES FOR VIOLATIONS OF PERMIT CONDITIONS.** The Act provides that any person who violates a permit condition implementing provisions of the Act is subject to a civil penalty not to exceed $10,000 per day of such violation. Any person who willfully or negligently violates permit conditions is subject to a fine not exceeding $25,000 per day of violation. Any person convicted under Section 19-5-115(2) of the Act a second time shall be punished by a fine not exceeding $50,000 per day. Nothing in this permit shall be construed to relieve the permittee of the civil or criminal penalties for noncompliance.

C. **NEED TO HALT OR REDUCE ACTIVITY NOT A DEFENSE.** It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.

D. **DUTY TO MITIGATE.** The permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.

E. **PROPER OPERATION AND MAINTENANCE.** The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
PART IV. GENERAL REQUIREMENTS

A. **PLANNED CHANGES.** The permittee shall give notice to the Executive Secretary as soon as possible of any planned physical alterations or additions to the permitted facility which could significantly change the nature of the facility or increase the quantity of pollutants discharged.

B. **ANTICIPATED NONCOMPLIANCE.** The permittee shall give advance notice of any planned changes in the permitted facility or activity which is anticipated may result in noncompliance with permit requirements.

C. **PERMIT ACTIONS.** This permit may be modified, revoked and reissued, or terminated for cause. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.

D. **DUTY TO REAPPLY.** If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit. The application should be submitted at least 180 days before the expiration date of this permit.

E. **DUTY TO PROVIDE INFORMATION.** The permittee shall furnish to the Executive Secretary, within a reasonable time, any information which the Executive Secretary may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit, or to determine compliance with this permit. The permittee shall also furnish to the Executive Secretary, upon request, copies of records required to be kept by this permit.

F. **OTHER INFORMATION.** When the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or any report to the Executive Secretary, it shall promptly submit such facts or information.

G. **SIGNATORY REQUIREMENTS.** All applications, reports or information submitted to the Executive Secretary shall be signed and certified.

1. All permit applications shall be signed as follows:
   a) For a corporation: by a responsible corporate officer;
   b) For a partnership or sole proprietorship: by a general partner or the proprietor, respectively.
   c) For a municipality, State, Federal, or other public agency: by either a principal executive officer or ranking elected official.

2. All reports required by the permit and other information requested by the Executive Secretary shall be signed by a person described above or by a duly authorized representative of that person. A person is a duly authorized representative only if:
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a) The authorization is made in writing by a person described above and submitted to the Executive Secretary, and;

b) The authorization specified either an individual or a position having responsibility for the overall operation of the regulated facility or activity, such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company. (A duly authorized representative may thus be either a named individual or any individual occupying a named position.)

3. Changes to Authorization. If an authorization under Part IV.G.2 is no longer accurate because a different individual or position has responsibility for the overall operation of the facility, a new authorization satisfying the requirements of Part IV.G.2 must be submitted to the Executive Secretary prior to or together with any reports, information, or applications to be signed by an authorized representative.

4. Certification. Any person signing a document under this section shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

H. Penalties for Falsification of Reports. The Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or noncompliance shall, upon conviction be punished by a fine of not more than $10,000 per violation, or by imprisonment for not more than six months per violation, or by both.

I. Availability of Reports. Except for data determined to be confidential by the permittee, all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Executive Secretary. As required by the Act, permit applications, permits, effluent data, and ground water quality data shall not be considered confidential.

J. Property Rights. The issuance of this permit does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations.
K. **SEVERABILITY.** The provisions of this permit are severable, and if any provision of this permit, or the application of any provision of this permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of this permit, shall not be affected thereby.

L. **TRANSFERS.** This permit may be automatically transferred to a new permittee if:

1. The current permittee notifies the Executive Secretary at least 30 days in advance of the proposed transfer date;

2. The notice includes a written agreement between the existing and new permittee containing a specific date for transfer of permit responsibility, coverage, and liability between them; and,

3. The Executive Secretary does not notify the existing permittee and the proposed new permittee of his or her intent to modify, or revoke and reissue the permit. If this notice is not received, the transfer is effective on the date specified in the agreement mentioned in paragraph 2 above.

M. **STATE LAWS.** Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, penalties established pursuant to any applicable state law or regulation under authority preserved by Section 19-5-117 of the Act.

N. **RE-OPENER PROVISIONS.** This permit may be reopened and modified (following proper administrative procedures) to include the appropriate limitations and compliance schedule, if necessary, if one or more of the following events occurs:

1. If new ground water standards are adopted by the Board, the permit may be reopened and modified to extend the terms of the permit or to include pollutants covered by new standards. The permittee may apply for a variance under the conditions outlined in R317-6-6.4.D.

2. Changes have been determined in background ground water quality.